

G 355-9-1-15(4)

Your Ref: [REDACTED]

December 11, 1961

TOP SECRETTO: The O.C. "D" Division,
RCMP - WINNIPEG, Man.Re: Security Screening of Government
Employees - Character Weaknesses

Reference is made to correspondence from your S.I.B. Officer dated 1-12-61, captioned "Known or Suspected Homosexuals".

2. This is to advise that we concur in the proposal to institute a programme of selective interviews of homosexuals in the Winnipeg area. To this end we have a number of comments to make which are to be borne in mind by those members who will be connected with the investigation.

3. There are three basic objectives in this particular type of investigation; they are inter-related and their aim is the improvement of security screening facilities. The first objective is the identification of homosexuals employed in or by the Federal Government on duties providing access to classified information. The second is to establish an index of known and suspected homosexuals against which the names of persons who are being security screened may be checked. The third is to obtain names and particulars of homosexuals who may be utilized as sources of information. The only successful method of obtaining these three objectives is through encouraging co-operative homosexuals to give us names and particulars of other homosexuals.

4. Careful consideration must be given to the selection of homosexuals to be interviewed. Federal and Provincial Government employees are not to be interviewed without the prior consent of this Headquarters; which will be given only in cases where there are unusual circumstances. This ruling also applies to those cases where a known or suspected homosexual is the subject of a security screening investigation. The selection of homosexuals to be interviewed should be guided to some extent by their actual or probable association with or knowledge of homosexuals employed in or by the Federal Government.

5. Interviews are to be carried out by an experienced investigator. It is suggested that, whenever possible, two of our members attend the interview. From experience we have found that the presence of a second member provides satisfactory results.

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6. Interviews should not be undertaken unless the investigator is completely satisfied in his own mind that the person is a homosexual. This prior conviction makes it easier for the investigator to ask pointed and leading questions in a convincing manner. However it should also be borne in mind that the overall success of the investigation depends on the co-operation we receive from the homosexuals. The investigators must maintain an impartial and businesslike manner and must refrain from commenting on the moral aspects of homosexuality; our sole concern with the problem lies in its relation to security.

7. Because overt homosexual activity is subject to prosecution under the Criminal Code every precaution must be taken to prevent the Force being placed in an embarrassing situation in relation to its law-enforcement responsibilities and/or its liaison with other police forces and your provincial Attorney-General's Department. At the same time it must be borne in mind that this is a security matter and both the information we receive and our sources of information must be given the usual protection. Publicity of any kind is to be avoided.

8. The following files are maintained for all relevant correspondence:-

G 355-9-1-15

Security Screening of Government Employees - Character Weaknesses.

(NOTE: This file is used only for dealing with matters relating to policy.)

Known or Suspected Homosexuals

Known or Suspected Homosexuals Employed in Federal Government Departments and/or Crown Corporations.

Known or Suspected Homosexuals Employed in the Department of External Affairs.

Known or Suspected Homosexuals Employed in the R.C.M.P.

Known or Suspected Homosexuals Employed in the Department of National Defence.

Known or Suspected Homosexuals Employed by Vital Industries.

9. A related file has been opened (over to "D" Div) cover to handle correspondence dealing with serious character weaknesses, except homosexuality:

Persons Known or Suspected of Having Character Weaknesses.

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10. Personal files are opened on individuals as the need arises. These are identified as:

[REDACTED]

11. For administrative purposes investigation reports are usually submitted on [REDACTED] unless only one specific government department or individual on whom a main name file is maintained is being mentioned.

12. It is requested that when reporting information on homosexuals as much available detail as possible be included:

Full Name
Date and Place of Birth
Present resident address and occupation
Identity of source
How the source knows subject to be a
homosexual (relations, conversation,
hearsay, etc.)
When the source came into possession
of information.

(J.R.W. Bordeleau),
Chief Superintendent,
D. S. I.

Copies #1, 2, 3 to "D" Division

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